### 104TH CONGRESS 1ST SESSION

# S. 1460

To amend the Marine Mammal Protection Act of 1972 to support the International Dolphin Conservation Program in the eastern tropical Pacific Ocean, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

**DECEMBER 7, 1995** 

Mrs. BOXER (for herself and Mr. BIDEN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

## A BILL

- To amend the Marine Mammal Protection Act of 1972 to support the International Dolphin Conservation Program in the eastern tropical Pacific Ocean, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE; REFERENCES.
  - 4 (a) Short Title.—This Act may be cited as the
  - 5 "International Dolphin Protection and Consumer Infor-
  - 6 mation Act of 1995".
  - 7 (b) References to Marine Mammal Protection
  - 8 Act of 1972.—Except as otherwise expressly provided,

- 1 whenever in this Act an amendment or repeal is expressed
- 2 in terms of an amendment to, or repeal of, a section or
- 3 other provision, the reference shall be considered to be
- 4 made to a section or other provision of the Marine Mam-
- 5 mal Protection Act of 1972 (16 U.S.C. 1361 et seq.).

### 6 SEC. 2. FINDINGS AND PURPOSES.

- 7 (a) FINDINGS.—The Congress finds the following:
- 8 (1) The nations that fish for tuna in the east-9 ern tropical Pacific Ocean have reduced dolphin
- mortalities associated with that fishery from hun-
- dreds of thousands annually to fewer than 5,000 an-
- 12 nually.
- 13 (2) The provisions of the Marine Mammal Pro-
- tection Act of 1972 that impose a ban on imports
- from nations that fish for tuna in the eastern tropi-
- 16 cal Pacific Ocean have served as an incentive to re-
- duce dolphin mortalities.
- 18 (3) Consumers of the United States and Eu-
- rope have made clear their preference for tuna that
- 20 has not been caught through the killing, chasing, or
- 21 harming of dolphins.
- 22 (4) Tuna canners and processors of the United
- 23 States have led the canning and processing industry
- in promoting a dolphin-safe tuna market.

- 1 (5) The 12 signatory nations to the Declaration 2 of Panama, including the United States, agreed 3 under that Declaration to require that the total annual dolphin mortality in the purse seine fishery for 5 yellowfin tuna in the eastern tropical Pacific Ocean 6 not exceed 5,000, with a commitment and objective 7 to progressively reduce dolphin mortality to a level 8 approaching zero through the setting of annual lim-9 its.
- 10 (b) Purposes.—The purposes of this Act are—
- 11 (1) to recognize that nations fishing for tuna in 12 the eastern tropical Pacific Ocean have achieved sig-13 nificant reductions in dolphin mortality associated 14 with that fishery; and
- 15 (2) to eliminate the ban on imports of dolphin-16 safe tuna from those nations.
- 17 SEC. 3. DEFINITIONS.
- 18 Section 3 (16 U.S.C. 1362) is amended by adding 19 at the end the following new paragraphs:
- "(28) The term 'International Dolphin Conservation Program' means the international program established by the agreement signed in La Jolla, California, in June 1992, as formalized, modified, and enhanced in accordance with the Declaration of Panama, that requires—

1	"(A)(i) that the total annual dolphin mor-
2	tality in the purse seine fishery for yellowfin
3	tuna in the eastern tropical Pacific Ocean be
4	limited to 5,000; and
5	"(ii) a commitment and objective to pro-
6	gressively reduce dolphin mortality to a level
7	approaching zero through the setting of annual
8	limits;
9	"(B) the establishment of a per stock per
10	year mortality limit of dolphin at a level be-
11	tween 0.2 percent and 0.1 percent of the mini-
12	mum population estimate to be in effect
13	through 2001;
14	"(C) beginning with the calendar year
15	2001, the establishment of a per stock per year
16	mortality limit of dolphin at a level less than or
17	equal to 0.1 percent of the minimum population
18	estimate;
19	"(D) that if a mortality limit is exceeded
20	under—
21	"(i) subparagraph (A), all sets on dol-
22	phins shall cease for the applicable fishing
23	year; and
24	"(ii) subparagraph (B) or (C), all sets
25	on the stocks covered under subparagraph

1	(B) or (C) and any mixed schools that con-
2	tain any of those stocks shall cease for the
3	applicable fishing year;
4	"(E) a scientific review and assessment to
5	be conducted in 1998 to—
6	"(i) assess progress in meeting the ob-
7	jectives set for 2,000 under subparagraph
8	(B); and
9	"(ii) as appropriate, consider rec-
10	ommendations for meeting these objectives;
11	"(F) a scientific review and assessment to
12	be conducted—
13	"(i) to review the stocks covered
14	under subparagraph (C); and
15	"(ii) as appropriate, consider rec-
16	ommendations to further the objectives set
17	under that subparagraph;
18	"(G) the establishment of a per vessel
19	maximum annual dolphin mortality limit con-
20	sistent with the applicable per year mortality
21	caps, as determined under subparagraphs (A)
22	through (C); and
23	"(H) the provision of a system of incen-
24	tives to vessel captains to continue to reduce

1	dolphin mortality, with the goal of eliminating
2	dolphin mortality.
3	"(29) The term 'Declaration of Panama' means
4	the declaration signed in Panama City, Republic of
5	Panama, on October 4, 1995.".
6	SEC. 4. AMENDMENTS TO TITLE I.
7	(a) Section $101(a)(2)$ (16 U.S.C. $1371(a)(2)$ ) is
8	amended—
9	(1) in the first sentence, by inserting ", and au-
10	thorizations may be granted under title III with re-
11	spect to yellowfin tuna fishery of the eastern tropical
12	Pacific Ocean, subject to regulations prescribed
13	under that title by the Secretary without regard to
14	section 103" before the period; and
15	(2) in the second sentence, by striking the semi-
16	colon and all that follows through "practicable".
17	(b) Section 101(a)(2)(B) (16 U.S.C. 1371(a)(2)(B))
18	is amended to read as follows:
19	"(B) in the case of yellowfin tuna har-
20	vested with purse seine nets in the eastern trop-
21	ical Pacific Ocean, and products therefrom, to
22	be exported to the United States, shall require
23	that the government of the exporting nation
24	provide documentary evidence that—

1	"(i) the tuna or products therefrom
2	were not banned from importation under
3	this paragraph before the effective date of
4	the International Dolphin Protection and
5	Consumer Information Act of 1995; or
6	"(ii) the tuna or products therefrom
7	were harvested after the effective date of
8	the International Dolphin Protection and
9	Consumer Information Act of 1995 by ves-
10	sels of a nation that—
11	"(I) is a member of the Inter-
12	American Tropical Tuna Commission;
13	and
14	"(II) is participating in the
15	International Dolphin Conservation
16	Program; and
17	"(III) has implemented the obli-
18	gations of that member as a member
19	of the Inter-American Tropical Tuna
20	Commission; and
21	"(iii) the total dolphin mortality per-
22	mitted under the International Dolphin
23	Conservation Program will not exceed
24	5,000 in 1996, or in any year thereafter
25	and the total dolphin mortality limit for

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each vessel in each successive year shall be reduced by a statistically significant amount until the goal of zero mortality is reached, except that the per stock per year mortality limits for stocks designated as depleted under this Act shall not exceed the actual 1994 mortality level;

except that the Secretary shall not accept such documentary evidence as satisfactory proof for purposes of clauses (i) through (iii) if the government of the harvesting nation does not authorize the Inter-American Tropical Tuna Commission to release sufficient information to the Secretary to allow a determination of compliance with the International Dolphin Conservation Program, or if after taking into consideration that information, findings of the Inter-American Tropical Tuna Commission, and any other relevant information, including information that a nation is consistently failing to take enforcement actions on violations currently specified in the agreement signed in La Jolla, California, in June 1992 and adopted by the International Dolphin Conservation Program, the Secretary, in consultation with the Sec-

- 1 retary of State, shall find that the violations di-
- 2 minish the effectiveness of the International
- 3 Dolphin Conservation Program and that the
- 4 harvesting nation is not in compliance with the
- 5 International Dolphin Conservation Program;".
- 6 (c) Section 101 (16 U.S.C. 1371) is amended by add-
- 7 ing at the end the following new subsection:
- 8 "(d) The provisions of this Act shall not apply to a
- 9 citizen of the United States when such citizen incidentally
- 10 takes any marine mammal during fishing operations out-
- 11 side the United States exclusive economic zone, as that
- 12 term is defined in section 3(6) of the Magnuson Fishery
- 13 Conservation and Management Act (16 U.S.C. 1802(6))
- 14 when employed on a foreign fishing vessel of a harvesting
- 15 nation that is in compliance with the International Dol-
- 16 phin Conservation Program.".
- 17 (d) Section 104(h) is amended to read as follows:
- 18 "(h)(1) Consistent with the regulations prescribed
- 19 pursuant to section 103 and consistent with the require-
- 20 ments of section 101, the Secretary may issue an annual
- 21 permit to a United States vessel for the taking of such
- 22 marine mammals, together with regulations to cover the
- 23 use of any such annual permits.
- 24 "(2) Such annual permits for the incidental taking
- 25 of marine mammals in the course of commercial purse

1	seine fishing for yellowfin tuna in the eastern tropical Pa-
2	cific Ocean shall be governed by section 304, subject to
3	the regulations issued pursuant to section 302.".
4	(e) Section 110(a) (16 U.S.C. 1380(a)) is amended—
5	(1) by striking "(a)(1) The Secretary" and in-
6	serting "(a) The Secretary"; and
7	(2) by striking paragraph (2).
8	(f) Section $901(d)(1)$ of the Dolphin Protection
9	Consumer Information Act (16 U.S.C. 1385(d)(1)) is
10	amended to read as follows:
11	"(1) It is a violation of section 5 of the Federal
12	Trade Commission Act (15 U.S.C. 45) for any pro-
13	ducer, importer, exporter, distributor, or seller of
14	any tuna product that is exported from or offered
15	for sale in the United States to include on the label
16	of that product the term 'Dolphin Safe' or any other
17	term or symbol that falsely claims or suggests that
18	the tuna contained in the product was harvested
19	using a method of fishing that is not harmful to dol-
20	phins if the product contains—
21	"(A) tuna harvested on the high seas by a
22	vessel engaged in driftnet fishing;
23	"(B) tuna harvested in the eastern tropical
24	Pacific Ocean by a vessel using purse seine nets

1	which do not meet the requirements of being
2	considered dolphin safe under paragraph (2); or
3	"(C) tuna harvested outside the eastern
4	tropical Pacific Ocean by a vessel using purse
5	seine nets which do not meet the requirements
6	for being considered dolphin safe under para-
7	graph (3).".
8	(g) Section 901(d) of the Dolphin Protection
9	Consumer Information Act (16 U.S.C. 1385(d)) is amend-
10	ed by adding at the end the following new paragraphs:
11	"(3) For purposes of paragraph (1)(C), tuna or
12	a tuna product that contains tuna harvested outside
13	the eastern tropical Pacific Ocean by a fishing vessel
14	using purse seine nets is dolphin safe if—
15	"(A) it is accompanied by a written state-
16	ment executed by the captain of the vessel cer-
17	tifying that no purse seine net was intentionally
18	deployed on or to encircle dolphins during the
19	particular voyage on which the tuna was har-
20	vested; or
21	"(B) in any fishery in which the Secretary
22	has determined that a regular and significant
23	association occurs between marine mammals
24	and tuna, it is accompanied by a written state-
25	ment executed by the captain of the vessel and

1	an observer, certifying that no purse seine net
2	was intentionally deployed on or to encircle ma-
3	rine mammals during the particular voyage or
4	which the tuna was harvested.
5	"(4) No tuna product may be labeled with any
6	reference to dolphins, porpoises, or marine mam-
7	mals, except as dolphin safe in accordance with this
8	subsection.".
9	(h) Section 901(f) of the Dolphin Protection
10	Consumer Information Act (16 U.S.C. 1385(f)) is amend-
11	ed to read as follows:
12	"(f) The Secretary, in consultation with the Secretary
13	of the Treasury, shall issue regulations to implement this
14	section, not later than 3 months after the effective date
15	of the International Dolphin Protection and Consumer In-
16	formation Act of 1995.".
17	SEC. 5. AMENDMENTS TO TITLE III.
18	(a) The heading of title III is amended to read as
19	follows:
20	"TITLE III—INTERNATIONAL
21	DOLPHIN CONSERVATION
22	PROGRAM".
23	(b) Section 301 (16 U.S.C. 1411) is amended—
24	(1) in subsection (a), by striking paragraph (4)
25	and inserting the following:

- 1 "(4) Nations harvesting yellowfin tuna in the 2 eastern tropical Pacific Ocean have demonstrated 3 their willingness to participate in appropriate multi-4 lateral agreements to reduce, and eventually elimi-5 nate, dolphin mortality in that fishery. Recognition 6 of the International Dolphin Conservation Program 7 will ensure that the existing trend of reduced dol-8 phin mortality continues, that individual stocks of 9 dolphins are adequately protected, and that the goal 10 of eliminating all dolphin mortality continues to be a priority."; and
  - (2) in subsection (b), by striking paragraphs (2) and (3) and inserting the following:
    - "(2) support the International Dolphin Conservation Program and efforts within the Program to reduce, and eventually eliminate, the mortality referred to in paragraph (1);
    - "(3) ensure that the market of the United States does not act as an incentive to the harvest of tuna caught with driftnets, or caught by deploying purse seine nets on or to encircle dolphins, in the eastern tropical Pacific Ocean not operating in compliance with the International Dolphin Conservation Program:".

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1	(c) Section 302 (16 U.S.C. 1412) is amended to read
2	as follows:
3	"SEC. 302. AUTHORITY OF THE SECRETARY.
4	"(a) Regulations.—(1) The Secretary shall issue
5	regulations to implement the International Dolphin Con-
6	servation Program.
7	"(2)(A) Not later than 3 months after the effective
8	date of the International Dolphin Protection and
9	Consumer Information Act of 1995, consistent with sec-
10	tion 101, the Secretary shall issue regulations to authorize
11	and govern the incidental taking of marine mammals in
12	the eastern tropical Pacific Ocean by vessels of the United
13	States participating in the International Dolphin Con-
14	servation Program.
15	"(B) The regulations issued under this section shall
16	include provisions—
17	"(i) requiring observers on each vessel;
18	"(ii) requiring the use of the backdown proce-
19	dure or other procedures that are equally or more
20	effective in avoiding mortality of marine mammals in
21	fishing operations;
22	"(iii) prohibiting intentional set on stocks and
23	schools in accordance with the International Dolphin
24	Conservation Program;

1	"(iv) requiring the use of special equipment, in-
2	cluding dolphin safety panels in nets, operable rafts,
3	speedboats with towing bridles, floodlights in oper-
4	able condition, and diving masks and snorkels;
5	"(v) ensuring that the backdown procedure dur-
6	ing sets of purse seine net on marine mammals is
7	completed and rolling of the net to sack up has
8	begun no later than 30 minutes after sundown;
9	"(vi) banning the use of explosive devices in all
10	purse seine operations;
11	"(vii) establishing per vessel maximum annual
12	dolphin mortality limits, total dolphin mortality lim-
13	its and per stock per year mortality limits subject to
14	section 101 in accordance with the International
15	Dolphin Conservation Program;
16	"(viii) preventing the making of intentional sets
17	on dolphins after reaching either the vessel maxi-
18	mum annual dolphin mortality limits, total dolphin
19	mortality limits, or per stock per year mortality
20	limit;
21	"(ix) preventing the encirclement with purse
22	seine nets on dolphins by a vessel without an as-
23	signed vessel dolphin mortality limit;
24	"(x) allowing for the authorization and conduct
25	of experimental fishing operations, under such terms

- and conditions as the Secretary may prescribe, for
- 2 the purpose of testing proposed improvements in
- fishing techniques and equipment that may reduce
- 4 or eliminate dolphin mortality or that do not require
- 5 the encirclement of dolphins in the course of com-
- 6 mercial yellowfin tuna fishing; and
- 7 "(xi) containing such other restrictions and re-
- 8 quirements as the Secretary determines are nec-
- 9 essary to implement the International Dolphin Con-
- servation Program with respect to the vessels of the
- 11 United States;
- 12 except that the Secretary may make such adjustments as
- 13 may be appropriate to provisions that pertain to fishing
- 14 gear and fishing practice requirements in order to carry
- 15 out the International Dolphin Conservation Program.
- 16 "(b) Consultation.—In developing a regulation
- 17 under this section, the Secretary shall consult with the
- 18 Secretary of State, the Marine Mammal Commission, and
- 19 the United States Commissioners to the Inter-American
- 20 Tropical Tuna Commission appointed under section 3 of
- 21 the Tuna Conventions Act of 1950 (16 U.S.C. 952).
- 22 "(c) Emergency Regulations.—(1) If the Sec-
- 23 retary determines, on the basis of the best scientific infor-
- 24 mation available (including scientific information obtained
- 25 under the International Dolphin Conservation Program)

- 1 that the incidental mortality and serious injury of marine
- 2 mammals authorized under this title is having, or is likely
- 3 to have, a significant adverse effect on a marine mammal
- 4 stock or species, the Secretary shall take the following ac-
- 5 tions:
- 6 "(A) Notify the Inter-American Tropical Tuna
- 7 Commission of the findings of the Secretary, and in-
- 8 clude in that notification recommendations to the
- 9 Commission concerning actions necessary to reduce
- incidental mortality and serious injury and mitigate
- such adverse impact.
- 12 "(B) Prescribe emergency regulations to reduce
- incidental mortality and serious injury and mitigate
- such adverse impact.
- 15 "(2) Prior to taking action under subparagraph (A)
- 16 or (B) of paragraph (1), the Secretary shall consult with
- 17 the Secretary of State, the Marine Mammal Commission,
- 18 and the United States Commissioners to the Inter-Amer-
- 19 ican Tropical Tuna Commission appointed under section
- 20 3 of the Tuna Conventions Act of 1950 (16 U.S.C. 952).
- 21 "(3) Emergency regulations prescribed under this
- 22 subsection—
- "(A) shall be published in the Federal Register,
- together with an explanation thereof;

1	"(B) shall remain in effect for the duration of
2	the applicable fishing year; and
3	"(C) may be terminated by the Secretary at an
4	earlier date by publication in the Federal Register of
5	a notice of termination, if the Secretary determines
6	that the reasons for the emergency action no longer
7	exist.
8	"(4) If the Secretary finds that the incidental mortal-
9	ity and serious injury of marine mammals in the yellowfin
10	tuna fishery in the eastern tropical Pacific Ocean is con-
11	tinuing to have a significant adverse impact on a stock
12	or species, the Secretary may extend the emergency regu-
13	lations for such additional periods as may be necessary.
14	"(d) Research.—(1) The Secretary may, in co-
15	operation with the nations participating in the Inter-
16	national Dolphin Conservation Program and with the
17	Inter-American Tropical Tuna Commission, undertake or
18	support appropriate scientific research to further the goals
19	of the International Dolphin Conservation Program, in-
20	cluding—
21	"(A) devising cost-effective fishing methods and
22	gear so as to reduce, with the goal of eliminating,
23	the incidental mortality and serious injury of marine
24	mammals in connection with commercial purse seine
25	fishing in the eastern tropical Pacific Ocean;

- "(B) developing cost-effective methods of fishing for mature yellowfin tuna without setting nets
  on dolphins or other marine mammals; and
- "(C) carrying out a scientific research program
  (as described in section 117) for those marine mammal species and stocks taken in the purse seine fishery for yellowfin tuna in the eastern tropical Pacific
  Ocean, including species or stocks that are not within waters under the jurisdiction of the United
  States.
- "(2) The Secretary, acting through the National Marine Fisheries Service, shall undertake a research program to—
  - "(A) determine the effect of harassment by chase and encirclement on the health and biology of dolphins and the impact of that harassment on dolphin populations encircled by purse seine nets in the course of fishing for yellowfin tuna in the eastern tropical Pacific Ocean; and
    - "(B) the extent to which the incidental take of nontarget species, including juvenile tuna, occurs when fishing for yellowfin tuna using dolphin-safe methods including fish aggregation devices, the impact of that incidental take on tuna stocks, and where such methods are occurring in international

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- 1 waters, the exclusive economic zone of any nation, or
- 2 coastal waters.
- 3 "(3)(A) Not later than 3 years after the date of en-
- 4 actment of the International Dolphin Protection and
- 5 Consumer Information Act of 1995, the Secretary shall
- 6 submit a report to the Congress on the results of the re-
- 7 search program conducted under paragraph (2).
- 8 "(B) The Secretary shall include in the report sub-
- 9 mitted to the Congress under this paragraph any rec-
- 10 ommendations made on the basis of the results of the re-
- 11 search program conducted under paragraph (2) that the
- 12 Secretary considers to be appropriate concerning—
- "(i) legislation to address issues that the Sec-
- retary determines to be relevant to the results of the
- 15 research program; and
- 16 "(ii) changes to the International Dolphin Con-
- 17 servation Program.
- 18 "(4) There are authorized to be appropriated to the
- 19 Department of Commerce \$1,000,000 to be used by the
- 20 Secretary, acting through the National Marine Fisheries
- 21 Service, to carry out paragraph (2).".
- 22 (d) Title III (16 U.S.C. 1411) et seq. is amended—
- 23 (1) by striking sections 303 and 304;
- 24 (2) by inserting after section 302 the following:

### 1 "SEC. 303. REPORTS BY THE SECRETARY.

2	"Notwithstanding section 103(f), the Secretary shall
3	annually submit to the Congress a report that includes—
4	"(1) results of research conducted pursuant to
5	section 320;
6	"(2) a description of the status and trends of
7	stocks of tuna;
8	"(3) a description of the efforts to assess,
9	avoid, reduce, and minimize the bycatch of juvenile
10	yellowfin tuna and bycatch of nontarget species;
11	"(4) a description of the activities of the Inter-
12	national Dolphin Conservation Program and of the
13	efforts of the United States in support of the goals
14	and objectives of the International Dolphin Con-
15	servation Program, including the protection of dol-
16	phin populations in the eastern tropical Pacific
17	Ocean, and an assessment of the effectiveness of the
18	Program;
19	"(5) actions taken by the Secretary under the
20	matter following clause (iii) of section 101(a)(2)(B);
21	"(6) copies of any relevant resolutions and deci-
22	sions of the Inter-American Tropical Tuna Commis-
23	sion, and any regulations promulgated by the Sec-
24	retary under this title; and
25	"(7) any other information that the Secretary
26	considers to be relevant.";

1	(3) by striking sections 305 and 306;
2	(4) by inserting after section 303 the following:
3	"SEC. 304. PERMITS.
4	"(a) In General.—(1) In a manner consistent with
5	the regulations issued pursuant to section 302, the Sec-
6	retary shall issue a permit to a vessel of the United States
7	authorizing participation in the International Dolphin
8	Conservation Program and the Secretary may require a
9	permit for the person actually in charge of and controlling
10	the fishing operation of the vessel. The Secretary shall
11	prescribe such procedures as are necessary to carry out
12	this subsection, including requiring the submission of—
13	"(A) the name and official number or other
14	identification of each fishing vessel for which a per-
15	mit is sought together with the name and address of
16	the owner thereof; and
17	"(B) the tonnage, hold capacity, speed, process-
18	ing equipment, and type and quantity of gear, in-
19	cluding an inventory of special equipment required
20	under section 302, with respect to each fishing ves-
21	sel.
22	"(2) The Secretary may charge a fee for granting an
23	authorization and issuing a permit under this section. The
24	level of fees charged under this paragraph may not exceed
25	the administrative cost incurred in granting an authoriza-

- 1 tion and issuing a permit. Fees collected under this para-
- 2 graph shall be available to the Under Secretary of Com-
- 3 merce for Oceans and Atmosphere for expenses incurred
- 4 in granting authorizations and issuing permits under this
- 5 section.
- 6 "(3) After the effective date of the International Dol-
- 7 phin Protection and Consumer Information Act of 1995,
- 8 no vessel of the United States shall encircle dolphins with
- 9 purse seine nets in the course of fishing for yellowfin tuna
- 10 fishery in the eastern tropical Pacific Ocean without a
- 11 valid permit issued under this section.
- 12 "(b) Permit Sanctions.—(1) In any case in
- 13 which—
- "(A) a vessel for which a permit has been is-
- sued under this section has been used in the com-
- mission in an act prohibited under section 305;
- 17 "(B) the owner or operator of any such vessel
- or any other person who has applied for or been is-
- 19 sued a permit under this section has acted in viola-
- 20 tion of section 305; or
- 21 "(C) any civil penalty or criminal fine imposed
- on a vessel, owner or operator of a vessel as provided
- for under the International Dolphin Conservation
- 24 Program, or other person who has applied for or

1	been issued a permit under this section has not been
2	paid or is overdue, the Secretary may—
3	"(i) revoke any permit with respect to such
4	vessel, with or without prejudice to the issuance
5	of subsequent permits;
6	"(ii) suspend a permit referred to in clause
7	(i) for a period of time the Secretary considers
8	to be appropriate;
9	"(iii) deny a permit referred to in clause
10	(i); or
11	"(iv) impose additional conditions or re-
12	strictions on any permit issued to, or applied
13	for by, any such vessel or person under this sec-
14	tion.
15	"(2) In imposing a sanction under this subsection,
16	the Secretary shall take into account—
17	"(A) the nature, circumstances, extent, and
18	gravity of the prohibited acts for which the sanction
19	is imposed; and
20	"(B) with respect to the violator, the degree of
21	culpability, and history of prior offenses, and other
22	such matters as justice requires.
23	"(3) Transfer of ownership of a vessel, by sale or oth-
24	erwise, shall not extinguish any permit sanction that is
25	in effect or is pending at the time of transfer of ownership.

1	Before executing the transfer of ownership of a vessel, by
2	sale or otherwise, the owner shall disclose in writing to
3	the prospective transferee the existence of any permit
4	sanction that will be in effect or pending with respect to
5	the vessel at the time of transfer.
6	"(4) In the case of any permit that is suspended for
7	the failure to pay a civil penalty or criminal fine, the Sec-
8	retary shall reinstate the permit upon payment of the pen-
9	alty or fine and any accrued interest on that penalty or
10	fine at the prevailing rate (as determined by the Sec-
11	retary).
12	"(5) No sanctions shall be imposed under this section
13	unless there has been a prior opportunity for a hearing
14	on the facts underlying the violation for which the sanction
15	is imposed, either in conjunction with a civil penalty pro-
16	ceeding under this title or otherwise.";
17	(5) by redesignating section 307 as section 305;
18	(6) in section 305, as so redesignated—
19	(A) in subsection (a)—
20	(i) by striking paragraph (1) and in-
21	serting the following:
22	"(1) for any person to sell, purchase, offer for
23	sale, transport, or ship, in the United States, any
24	tuna or tuna product unless the tuna or tuna prod-
25	uct is dolphin-safe (as defined in section 901(d) of

1	the Dolphin Protection Consumer Information Act
2	(16 U.S.C. 1385(d))) and has been harvested in
3	compliance with the International Dolphin Conserva-
4	tion Program by a nation that is a member of the
5	Inter-American Tropical Tuna Commission;";
6	(ii) by striking paragraphs (2) and (3)
7	and inserting the following:
8	"(2) except as provided for in section 101(d),
9	for any person or vessel subject to the jurisdiction
10	of the United States to set intentionally a purse
11	seine net on or to encircle any marine mammal in
12	the course of tuna fishing operations in the eastern
13	tropical Pacific Ocean, except in accordance with
14	this title and regulations issued pursuant to this
15	title;"; and
16	"(3) for any person to import any yellowfin
17	tuna or yellowfin tuna product or any other fish or
18	fish product in violation of a ban on importation im-
19	posed under section 101;"; and
20	(B) in subsection (b)(2), by inserting
21	"(a)(5) or" before "(a)(6)";
22	(7) by redesignating section 308 as section 306;
23	and
24	(8) in section 306, as so redesignated, by strik-
25	ing "section 303" and inserting "section 302(d)"

- 1 (e) CLERICAL AMENDMENT.—The table of contents
- 2 in the first section of the Marine Mammal Protection Act
- 3 of 1972 is amended by striking the items relating to title
- 4 III and inserting the following:

"TITLE III—INTERNATIONAL DOLPHIN CONSERVATION PROGRAM

#### 5 SEC. 6. AMENDMENTS TO THE TUNA CONVENTIONS ACT OF

- **1950.**
- 7 (a) Section 3(c) of the Tuna Conventions Act of 1950
- 8 (16 U.S.C. 952(c)) is amended to read as follows:
- 9 "(c) at least one shall be the Director, or an appro-
- 10 priate regional director, of the National Marine Fisheries
- 11 Service; and".
- 12 (b) Section 4 of the Tuna Conventions Act of 1950
- 13 (16 U.S.C. 953) is amended to read as follows:
- 14 "SEC. 4. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC
- 15 **ADVISORY SUBCOMMITTEE.**
- 16 "(1)(A) The Secretary, in consultation with the
- 17 United States Commissioners, shall appoint a committee
- 18 to be known as the 'General Advisory Committee'. The
- 19 General Advisory Committee shall be composed of not less
- 20 than 5 and not more than 15 individuals and shall have
- 21 balanced representation from the various groups partici-

<sup>&</sup>quot;Sec. 301. Finding and policy.

<sup>&</sup>quot;Sec. 302. Authority of the Secretary.

<sup>&</sup>quot;Sec. 303. Reports by the Secretary.

<sup>&</sup>quot;Sec. 304. Permits.

<sup>&</sup>quot;Sec. 305. Prohibitions.

<sup>&</sup>quot;Sec. 306. Authorization of appropriations.".

- 1 pating in the fisheries included under the conventions, and
- 2 from nongovernmental conservation organizations.
- 3 "(B) The General Advisory Committee shall be in-
- 4 vited to have representatives attend all nonexecutive meet-
- 5 ings of the United States sections and shall be given full
- 6 opportunity to examine and to be heard on all proposed
- 7 programs of investigations, reports, recommendations, and
- 8 regulations of the Commission. The General Advisory
- 9 Committee may attend any meeting of an international
- 10 commission on the invitation of that commission.
- 11 "(2)(A) The Secretary, in consultation with the
- 12 United States Commissioners, shall appoint a subcommit-
- 13 tee to be known as the 'Scientific Advisory Subcommittee'.
- 14 The Scientific Advisory Subcommittee shall be composed
- 15 of not less than 5 and not more than 15 qualified sci-
- 16 entists and shall have balanced representation from the
- 17 public and private sectors, including nongovernmental con-
- 18 servation organizations. The Scientific Advisory Sub-
- 19 committee shall advise the General Advisory Committee
- 20 and the Commissioners on matters relating to the con-
- 21 servation of ecosystems, the sustainable uses of living ma-
- 22 rine resources related to the tuna fishery in the eastern
- 23 Pacific Ocean, and the long-term conservation and man-
- 24 agement of stocks of living marine resources in the eastern
- 25 tropical Pacific Ocean.

1	"(B) In addition to carrying out the duties specified,
2	the Scientific Advisory Subcommittee shall, as requested
3	by the General Advisory Committee, the United States
4	Commissioners or the Secretary, perform functions and
5	provide assistance required by formal agreements entered
6	into by the United States for this fishery, including the
7	International Dolphin Conservation Program. The func-
8	tions referred to in the preceding sentence may include—
9	"(i) the review of data from the International
10	Dolphin Conservation Program, including data re-
11	ceived from the Inter-American Tropical Tuna Com-
12	mission;
13	"(ii) recommendations concerning research
14	needs, including ecosystems, fishing practices, and
15	gear technology research (including the development
16	and use of selective, environmentally safe and cost-
17	effective fishing gear), and the coordination and fa-
18	cilitation of such research;
19	"(iii) recommendations concerning scientific re-
20	views and assessments required under the Inter-
21	national Dolphin Conservation Program, and engag-
22	ing, as appropriate, in such reviews and assess-
23	ments;
24	"(iv) consulting with other experts as needed;
25	and

- 1 "(v) recommending measures to ensure the reg-
- 2 ular and timely full exchange of data among the par-
- 3 ties to the International Dolphin Conservation Pro-
- 4 gram and the national scientific advisory committee
- 5 of each country that participates in the program (or
- 6 its equivalent entity of that country).
- 7 "(3) The Secretary, in consultation with the United
- 8 States Commissioners, shall establish procedures to pro-
- 9 vide for appropriate public participation and public meet-
- 10 ings and to provide for the confidentiality of confidential
- 11 business data. The Scientific Advisory Subcommittee shall
- 12 be invited to have representatives attend all nonexecutive
- 13 meetings of the United States sections and the General
- 14 Advisory Subcommittee and shall be given full opportunity
- 15 to examine and to be heard on all proposed programs of
- 16 scientific investigation, scientific reports, and scientific
- 17 recommendations of the Commission. Representatives of
- 18 the Scientific Advisory Subcommittee may attend meet-
- 19 ings of the Inter-American Tropical Tuna Commission in
- 20 accordance with the rules of such Commission.
- 21 "(4)(A) The Secretary, in consultation with the
- 22 United States Commissioners, shall fix the terms of office
- 23 of the members of the General Advisory Committee and
- 24 the Scientific Advisory Subcommittee.

- 1 "(B) Each member of the General Advisory Commit-
- 2 tee and the Scientific Advisory Subcommittee who is not
- 3 an officer or employee of the Federal Government shall
- 4 serve without compensation.
- 5 "(C) The General Advisory Committee and the Sci-
- 6 entific Advisory Subcommittee shall be exempt from the
- 7 Federal Advisory Committee Act (5 U.S.C. App.).".
- 8 SEC. 7. EFFECTIVE DATE.
- 9 This Act and the amendments made by this Act shall
- 10 become effective upon—
- 11 (1) a certification by the Secretary of State to
- the Congress that a binding resolution of the Inter-
- 13 American Tropical Tuna Commission, or other le-
- gally binding instrument, establishing the Inter-
- 15 national Dolphin Conservation Program has been
- adopted by each nation participating in the Inter-
- 17 national Dolphin Conservation Program and is in ef-
- 18 fect; and
- 19 (2) the promulgation of final regulations under
- 20 section 302(a).

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